PORTFOLIO BUDGET STATEMENTS 2024–25 BUDGET RELATED PAPER NO. 1.9

HEALTH AND AGED CARE PORTFOLIO

Budget Initiatives and Explanations of Appropriations Specified by Outcomes and Programs by Entity

Professional Services Review Entity resources and planned performance

Professional Services Review

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Professional Services Review

Section 1: Entity overview and resources

1.1 Strategic direction statement¹

The Australian Government, through the Professional Services Review (PSR), protects the integrity of Medicare, Child Dental Benefits and Pharmaceutical Benefits programs against the risks of inappropriate practice by health practitioners, thereby safeguarding patients and the Australian community in general.

The PSR seeks to change behaviour across health professions by deterring inappropriate practice and upholding of the Government's expectation of high quality health service delivery.

The PSR reviews and investigates health practitioners and corporate entities who are suspected of inappropriate practice² on request from the Chief Executive Medicare. The PSR administers the PSR Scheme as part of a strong regulatory regime designed to ensure appropriate clinical services are delivered. The PSR Scheme covers medical practitioners, dentists, optometrists, midwives, nurse practitioners, chiropractors, physiotherapists, podiatrists, osteopaths, audiologists, diabetes educators, dieticians, exercise physiologists, mental health nurses, occupational therapists, psychologists, social workers, speech pathologists, Aboriginal and Torres Strait Islander health practitioners, Aboriginal health workers, and orthoptists.

Reviews are conducted by the Director of the PSR, who may seek to enter into a negotiated agreement with the health practitioner, or may refer them to a committee of their professional peers. This review could be undertaken in relation to the Medicare Benefits Schedule (MBS), the Pharmaceutical Benefits Scheme (PBS) or the Child Dental Benefits Schedule, which are administered by Services Australia. Any sanctions, including MBS disqualifications and financial repayments, must be ratified by the PSR Determining Authority³.

The role and functions of the PSR are set out in Part VAA of the *Health Insurance Act* 1973. The PSR is a non-corporate Commonwealth entity under the *Public Governance, Performance and Accountability Act* 2013.

¹ For more information about the strategic direction of the PSR, refer to the current Corporate Plan, available at: www.psr.gov.au/publications-and-resources/publications/corporate-documents/corporate-plan-2023-27

^{&#}x27;Inappropriate practice', as defined in section 82 of the Health Insurance Act 1973, includes inappropriately rendering or initiating health services that attract a Medicare Benefits Schedule payment, inappropriately prescribing under the Pharmaceutical Benefits Scheme, or causing or permitting inappropriate practice by a practitioner who is employed or otherwise engaged by a corporate entity.

The PSR Determining Authority is the body established by section 106Q of the Health Insurance Act 1973 that determines the sanctions that should be applied in cases where the PSR committees have found inappropriate practice, and decides whether or not to ratify negotiated agreements.

1.2 Entity resource statement

Table 1.1 shows the total resourcing from all sources available to the entity for its operations and to deliver programs and services on behalf of the Government.

The table summarises how resources will be applied by outcome (government strategic policy objectives) and by administered (on behalf of the Government or the public) and departmental (for the entity's operations) classification.

For more detailed information on special accounts and special appropriations, please refer to *Budget Paper No. 4 – Agency Resourcing*.

Information in this table is presented on a resourcing (that is, appropriations/cash available) basis, whilst the 'Budgeted expenses by Outcome 1' tables in Section 2 and the financial statements in Section 3 are presented on an accrual basis. Amounts presented below are consistent with amounts presented in the Appropriation Bills themselves.

Table 1.1: PSR resource statement – Budget estimates for 2024–25 as at Budget May 2024

	2023–24 Estimated actual \$'000	2024–25 Estimate \$'000
DEPARTMENTAL		, , , , ,
Prior year appropriation available	12,053	12,180
Annual appropriations Ordinary annual services (a)		
Departmental appropriation	13,205	15,942
s74 retained revenue receipts (b)	-	-
Departmental Capital Budget (c)	2,636	240
Other services (d)		
Equity injection	-	-
Total departmental annual appropriations	15,841	16,182
Total departmental resourcing	27,894	28,362
Total resourcing for PSR	27,894	28,362

	2023–24	2024–25
Average staffing level (number)	40	40

All figures are GST exclusive.

⁽a) Appropriation Bill (No. 1) 2024–25.

⁽b) Estimated retained revenue receipts under section 74 of the Public Governance, Performance and Accountability Act 2013 (PGPA Act).

⁽c) Departmental Capital Budgets are not separately identified in Appropriation Bill (No. 1) and form part of ordinary annual services items. Please refer to Table 3.5 within this chapter for further details. For accounting purposes, this amount has been designated as a 'contribution by owner'.

 $^{^{\}text{(d)}}$ Appropriation Bill (No. 2) $\bar{2024}\text{--}25.$

1.3 Budget measures

Budget measures in Part 1 relating to the PSR are detailed in Budget Paper No. 2 and are summarised below.

Table 1.2: PSR 2024-25 Budget measures

Part 1: Measures announced since the 2023–24 Mid-Year Economic and Fiscal Outlook (MYEFO)

	Program	2023–24 \$'000	2024–25 \$'000	2025–26 \$'000	2026–27 \$'000	2027–28 \$'000		
Savings from External Labour - extension (a)								
Professional Services Review								
Departmental payments	1.1	-	(58)	(65)	(69)	(504)		
Total payments		-	(58)	(65)	(69)	(504)		

Prepared on a Government Financial Statistics (Underlying Cash) basis.

Figures displayed as a negative (-) represent a decrease in funds and a positive (+) represent an increase in funds.

⁽a) PSR is not the lead entity for this measure. PSR impacts only are shown in this table.

Section 2: Outcomes and planned performance

Government outcomes are the intended results, impacts or consequences of actions by the Government on the Australian community. Commonwealth programs are the primary vehicle by which government entities achieve the intended results of their outcome statements. Entities are required to identify the programs which contribute to government outcomes over the Budget and forward years.

Each outcome is described below together with its related programs. The following provides detailed information on expenses for each outcome and program, further broken down by funding source.

Note:

Performance reporting requirements in the Portfolio Budget Statements are part of the Commonwealth performance framework established by the *Public Governance*, *Performance and Accountability Act 2013*. It is anticipated that the performance measure described in Portfolio Budget Statements will be read with broader information provided in an entity's corporate plans and annual performance statements – included in Annual Reports – to provide a complete picture of an entity's planned and actual performance.

The most recent Corporate Plan for PSR can be found at: www.psr.gov.au/publications-and-resources/publications/corporate-documents/corporate-plan-2023-27

The most recent Annual Performance Statements can be found at: www.psr.gov.au/publications-and-resources/publications/annual-reports/annual-report-2022-23

2.1 Budgeted expenses and performance for Outcome 1

Outcome 1

A reduction of the risks to patients and costs to the Australian Government of inappropriate practice, including through investigating health services claimed under the Medicare and Pharmaceutical benefits schemes.

Program contributing to Outcome 1

Program 1.1: Safeguarding the Integrity of the Medicare Program and Pharmaceutical Benefits Scheme

Linked Programs

Other Commonwealth entities that contribute to Outcome 1

Department of Health and Aged Care

Program 2.1: Medical Benefits

Program 2.5: Dental Services

Program 2.6: Health Benefit Compliance

The Department of Health and Aged Care has policy responsibility for Medicare and the Pharmaceutical Benefits Scheme (PBS). Under the Health Provider Compliance program, the Chief Executive Medicare requests that the Director of PSR review suspected cases of inappropriate practice by health care service providers referred to the PSR for investigation.

Services Australia

Program 1.2: Services to the Community - Health

Services Australia administers the PBS, Repatriation PBS, access to PBS for First Nations peoples, and Medicare services and benefit payments.

Budgeted expenses for Outcome 1

This table shows how much the entity intends to spend (on an accrual basis) on achieving the outcome, broken down by program, as well as by Administered and Departmental funding sources.

Table 2.1.1: Budgeted expenses for Outcome 1

	2023–24 Estimated actual \$'000	2024–25 Budget \$'000	2025–26 Forward estimate \$'000	2026–27 Forward estimate \$'000	2027–28 Forward estimate \$'000
Program 1.1: Safeguarding the Integrity Pharmaceutical Benefits Scheme	of the Medic	are Progran	n and		
Departmental expenses					
Departmental appropriation (a)	12,830	15,560	15,713	16,149	15,848
Expenses not requiring appropriation in the Budget year (b)	1,338	1,186	1,155	1,045	1,012
Operating deficit (surplus)		-	-	-	-
Total for Program 1.1	14,168	16,746	16,868	17,194	16,860
Total expenses for Outcome 1	14,168	16,746	16,868	17,194	16,860
	2023-24	2024–25			

⁽a) Departmental appropriation combines 'Ordinary annual services Appropriation Bill (No. 1)' and 'Receipts from independent sources (s74)'.

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Average staffing level (number)

⁽b) Expenses not requiring appropriation in the Budget year are made up of depreciation expense, amortisation expense, makegood expense and audit fees.

Performance measures for Outcome 1

Table 2.1.2 details the performance measures for each program associated with Outcome 1. It is used by entities to describe the results they plan to achieve and the related key activities, as detailed in the current corporate plan, the context in which these activities are delivered, and how the performance of these activities will be measured. Where relevant, details of the 2024–25 Budget measures that have created new programs or materially changed existing programs are provided.

Table 2.1.2: Performance measures for Outcome 1

Outcome 1:

A reduction of the risks to patients and costs to the Australian Government of inappropriate practice, including through investigating health services claimed under the Medicare and Pharmaceutical benefits schemes.

Program 1.1: Safeguarding the Integrity of the Medicare Program and Pharmaceutical Benefits Scheme

The Australian Government, through the PSR, aims to safeguard the community against the risks and costs of inappropriate practice by health practitioners. The PSR liaises with governments, medical and health care regulatory bodies, and professional organisations to protect the integrity of the Medicare Benefits, Pharmaceutical Benefits, and Child Dental Benefits programs.

Key Activities

- Investigate whether practitioners have engaged in inappropriate practice through peer review.
- Actively engage with professional bodies through consultation.

Program 1.1: Safeguarding the Integrity of the Medicare Program and Pharmaceutical Benefits Scheme					
Year	Performance Measure	Expected Performance Results			
Current Year 2023–24	Progression of cases with the PSR. ⁴	At 30 June, more than 50% of active cases have been with PSR for less than one year.			
		At 30 June, fewer than 15% of active cases have been with PSR for more than 3 years.			
Year	Performance Measure	Planned Performance Results			
Budget Year 2024–25	As per 2023–24	As per 2023–24			
Forward Estimates 2025–28	As per 2024–25	As per 2024–25			
Material change	es to Program 1.1 resulting from 2024–25 Bud	lget Measures: Nil			

⁴ Reviews are requested by the Chief Executive Medicare to the Director of the PSR.

Section 3: Budgeted financial statements

Section 3 presents budgeted financial statements which provide a comprehensive snapshot of entity finances for the 2024–25 Budget year, including the impact of budget measures and resourcing on financial statements.

3.1 Budgeted financial statements

3.1.1 Differences between entity resourcing and financial statements

This section is not applicable to PSR.

3.1.2 Explanatory notes and analysis of budgeted financial statements

Departmental Resources

Comprehensive Income Statement

The PSR is anticipating a break-even position for the Budget and forward years. The Budget year and forward years have been adjusted for unfunded depreciation and amortisation expenses.

Balance Sheet

The PSR's net assets are expected to remain relatively stable over the forward years.

3.2. Budgeted financial statements tables

Table 3.1: Comprehensive income statement (showing net cost of services) for the period ended 30 June

tne perioa enaea 30 June	2023–24	2024–25	2025–26	2026–27	2027–28
	Estimated	Budget	Forward	Forward	Forward
	actual \$'000	\$'000	estimate \$'000	estimate \$'000	estimate \$'000
EXPENSES	7 000	¥ 000	+ + + + + + + + + + + + + + + + + + + 	+ + + + + + + + + + + + + + + + + + + 	7 000
Employee benefits	5,367	7,496	8,026	8,255	8,521
Supplier expenses	7,408	7,993	7,633	7,858	7,310
Depreciation and amortisation	1,283	1,131	1,100	990	957
Interest on RoU	107	117	100	82	62
Other expenses	3	9	9	9	10
Total expenses	14,168	16,746	16,868	17,194	16,860
LESS:					
OWN-SOURCE INCOME					
Revenue					
Sale of goods and rendering of services	_	_	_	_	_
Recoveries	_	_	_	_	_
Total revenue			_	_	
Gains					
Other	55	55	55	55	55
Total gains	55	55	55	55	55
Total own-source income	55	55	55	55	55
Net cost of (contribution by) services	14,113	16,691	16,813	17,139	16,805
Revenue from Government	13,205	15,942	16,136	16,615	16,361
Surplus (deficit)	(908)	(749)	(677)	(524)	(444)
Surplus (deficit) attributable to the Australian Government	(908)	(749)	(677)	(524)	(444)
OTHER COMPREHENSIVE INCOME					
Changes in asset revaluation reserves	-	-	-	-	-
Total other comprehensive income		-	-	-	
Total other comprehensive income attributable to the Australian					
Government	(908)	(749)	(677)	(524)	(444)

Table 3.1: Comprehensive income statement (showing net cost of services) for the period ended 30 June (continued)

Note: Impact of net cash appropriation arrangements

	2023–24 Estimated actual \$'000	2024–25 Budget \$'000	2025–26 Forward estimate \$'000	2026–27 Forward estimate \$'000	2027–28 Forward estimate \$'000
Total comprehensive income (loss) attributable to the Australian Government plus non-appropriated expenses	(908)	(749)	(677)	(524)	(444)
depreciation and amortisation expenses plus depreciation and amortisation	669	674	643	533	500
expenses for RoU	614	457	457	457	457
less lease principal repayments	(375)	(382)	(423)	(466)	(513)
Total comprehensive income (loss) attributable to the agency	-		-	-	_

Prepared on Australian Accounting Standards basis.

RoU = Right-of-Use asset

Table 3.2: Budgeted departmental balance sheet (as at 30 June)

Table 5.2. Budgeted departmental balance sheet (as at 50 bulle)						
	2023–24 Estimated actual	2024–25 Budget	2025–26 Forward estimate	2026–27 Forward estimate	2027–28 Forward estimate	
	\$'000	\$'000	\$'000	\$'000	\$'000	
ASSETS						
Financial assets						
Cash and cash equivalents	80	80	80	80	80	
Receivables	12,109	12,236	12,330	12,402	12,427	
Total financial assets	12,189	12,316	12,410	12,482	12,507	
Non-financial assets						
Land and buildings	5,877	5,024	4,171	3,318	2,465	
Property, plant and equipment	323	306	311	428	575	
Intangibles	73	72	61	50	46	
Other	160	195	230	265	300	
Total non-financial assets	6,433	5,597	4,773	4,061	3,386	
Total assets	18,622	17,913	17,183	16,543	15,893	
LIABILITIES						
Payables	694	834	054	1.050	1 100	
Suppliers	106	106	954 106	1,052 106	1,102 106	
Other payables Total payables	800	940	1,060	1,158	1,208	
• •	800	340	1,000	1,100	1,200	
Interest bearing liabilities						
Leases	3,029	2,647	2,224	1,758	1,245	
Total interest bearing liabilities	3,029	2,647	2,224	1,758	1,245	
Provisions						
Employees	1,755	1,788	1,788	1,788	1,788	
Other provisions	221	230	239	248	258	
Total provisions	1,976	2,018	2,027	2,036	2,046	
Total liabilities	5,805	5,605	5,311	4,952	4,499	
Net assets	12,817	12,308	11,872	11,591	11,394	
EQUITY						
Contributed equity	5,826	6,066	6,307	6,550	6,797	
Reserves	1,067	1,067	1,067	1,067	1,067	
Retained surpluses or (accumulated						
deficits)	5,924	5,175	4,498	3,974	3,530	
Total equity	12,817	12,308	11,872	11,591	11,394	

Table 3.3: Departmental statement of changes in equity – summary of movement (Budget year 2024–25)

	Retained earnings	Asset revaluation reserve	Contributed equity/ capital	Total equity
	\$'000	\$'000	\$'000	\$'000
Opening balance as at 1 July 2024				
Balance carried forward from previous period	5,924	1,067	5,826	12,817
Surplus (deficit) for the period	(749)	-	-	(749)
Capital budget – Bill 1 (DCB)	-	-	240	240
Estimated closing balance as at 30 June 2025	5,175	1,067	6,066	12,308

DCB = Departmental Capital Budget

Table 3.4: Budgeted departmental statement of cash flows (for the period ended 30 June)

	2023–24 Estimated actual \$'000	2024–25 Budget \$'000	2025–26 Forward estimate \$'000	2026–27 Forward estimate \$'000	2027–28 Forward estimate \$'000
OPERATING ACTIVITIES					
Cash received					
Appropriations	13,498	15,815	16,042	16,543	16,336
Net GST received	469	470	470	470	470
Other operating receipts	-	-	-	-	-
Total cash received	13,967	16,285	16,512	17,013	16,806
Cash used					
Employees	4,838	7,463	8,026	8,255	8,521
Suppliers	7,755	8,303	7,963	8,210	7,710
Interest payments on lease liability	107	117	100	82	62
Cash to the OPA	-	-	-	-	-
Total cash used	12,700	15,883	16,089	16,547	16,293
Net cash from (or used by) operating activities	1,267	402	423	466	513
INVESTING ACTIVITIES					
Cash used Purchase of property, plant and equipment Total cash used	3,528 3,528	260 260	241 241	243 243	247 247
Net cash from (or used by) investing	3,526	200	241	243	241
activities	(3,528)	(260)	(241)	(243)	(247)
FINANCING ACTIVITIES					
Cash received	0.000	040	044	0.40	0.47
Capital budget - Bill 1 (DCB)	2,636	240	241	243	247
Total cash received	2,636	240	241	243	247
Cash used					
Lease principal repayments	375	382	423	466	513
Total cash used	375	382	423	466	513
Net cash from (or used by) financing activities	2,261	(142)	(182)	(223)	(266)
Net increase (or decrease) in cash held		-	-	-	-
Cash and cash equivalents at the beginning of the reporting period	80	80	80	80	80
Cash and cash equivalents at the end of the reporting period	80	80	80	80	80

OPA = Official Public Account

DCB = Departmental Capital Budget

Table 3.5: Departmental capital budget statement (for the period ended 30 June)

	2023–24 Estimated actual \$'000	2024–25 Budget \$'000	2025–26 Forward estimate \$'000	2026–27 Forward estimate \$'000	2027–28 Forward estimate \$'000
CAPITAL APPROPRIATIONS	· · · · · · · · · · · · · · · · · · ·		·		· · · · · · · · · · · · · · · · · · ·
Capital budget - Bill 1 (DCB)	2,636	240	241	243	247
Total capital appropriations	2,636	240	241	243	247
Total new capital appropriations represented by:					
Purchase of non-financial assets	2,636	240	241	243	247
Total items	2,636	240	241	243	247
PURCHASE OF NON-FINANCIAL ASSETS					
Funded by capital appropriation - DCB ^(a)	2,636	240	241	243	247
Funded internally from departmental resources	980	20	-	-	-
Total acquisitions of non-financial assets	3,616	260	241	243	247
RECONCILIATION OF CASH USED TO ACQUIRE ASSETS TO ASSET MOVEMENT TABLE					
Total purchases	3,528	260	241	243	247
Total cash used to acquire assets	3,528	260	241	243	247

DCB = Departmental Capital Budget

(a) Does not include annual finance lease costs. Includes purchases from current and previous years' DCB.

Table 3.6: Statement of departmental asset movements (Budget year 2024–25)

Tubio 0.0. Otatomont of departmental	Buildings	Property,	Intangibles	Total
		plant and equipment		
	\$'000	\$'000	\$'000	\$'000
As at 1 July 2024				
Gross book value	3,466	810	716	4,992
Gross book value - RoU	3,794	-	-	3,794
Accumulated depreciation/amortisation and impairment	(407)	(487)	(643)	(1,537)
Accumulated depreciation/amortisation and impairment - RoU	(976)	-	-	(976)
Opening net book balance	5,877	323	73	6,273
CAPITAL ASSET ADDITIONS				
Estimated expenditure on new or replacement assets				
By purchase - appropriation ordinary annual services	100	140	20	260
By purchase - internal resources	-	-	-	-
By purchase - RoU	-	-	-	-
Total additions	100	140	20	260
Other movements				
Depreciation/amortisation expense	(496)	(157)	(21)	(674)
Depreciation/amortisation expense – RoU	(457)	-	-	(457)
Remeasurement	-	-	-	-
Total other movements	(953)	(157)	(21)	(1,131)
As at 30 June 2025				
Gross book value	3,566	950	736	5,252
Gross book value - RoU	3,794	-	-	3,794
Accumulated depreciation/amortisation and impairment	(903)	(644)	(664)	(2,211)
Accumulated depreciation/amortisation and impairment - RoU	(1,433)	-	_	(1,433)
Closing net book balance	5,024	306	72	5,402

RoU = Right-of-Use asset